

Workshop on Renewable Energy Integration and Procurement

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South Asia Regional Energy Partnership (SAREP) and Sri Lanka Energy Program

Session IA : Sharing India Experience on Power Sector Reforms

Sharing India Experience on Power Sector Reforms



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Brief History...Vertically Integrated Utility

- Vertically Integrated Utility
 - Traditional model until \sim late 80s early 90s...
- Single entity owns and operates
 - generation, transmission, distribution, retail
- Why? because building a complete power system is expensive
 - didn't make sense to have competing distribution and transmission networks
 - premium on reliable, uninterrupted power supply
- Geographic separation

Erstwhile State Electricity Boards in India till 1990s ! Unbundling started in late 1990s ...



Motivation towards 'De-Regulation' & 'Competition'

- Monolith
 - No competition
 - utility earns more if it invests more
 - costs are passed on to rate-payer
 - Limited oversight on investment choices & costs
 - Costs on account of financial distress
 - Retail rates may be "higher than they should be"



Restructuring and Regulation

- Regulation on power utilities
 - utility gets the license/rights
 - agrees to controls on its tariff
- Regulatory Commission sets tariffs so that (in medium and long-run)
 - utility recovers operating costs
 - utility recovers capital costs
 - utility can pay its investors a "fair" rate-ofreturn

In India, post Electricity Regulatory Commissions Act, 1998, Central Electricity Regulatory Commission (CERC) and State Electricity Regulatory Commission (SERC) were formed



Indian Power Sector Reform Timeline

- 1991- Opening up of Power Sector for IPPs
- Private Opening up of Power Sector for IPPs (Private Power Policy & Mega)
- 8 Fast Track Projects ; Unbundling & Privatisation of Orissa SEB;

Followed by regulatory reforms in Haryana AP

- 1998 Elec. Reform Act; setting up of CERC & SERCs
- 2001 Conference of Chief Ministers / Power Ministers
- 2001 Electricity Bill Introduced
- 2001 Ahluwalia Committee report on SEB dues
- 2002 Privatisation of DVB (Delhi) Privatisation of DVB (Delhi)
- 2003 Electricity Act 2003 Electricity Act 2003
- 2005 National Electricity Policy National Electricity Policy
- 2006 National Tariff Policy National Tariff Policy

Electricity Act 2003

- After a number of draft in Lok Sabha and Rajya Sabha,
- Electricity Act 2003 came into effect from 10th June 2003
- It replaced the existing three legislations governing the power sector,
- Indian Electricity Act, 1910
- Electricity (Supply) Act, 1948
- Electricity Regulatory Commissions Act, 1998.

Electricity Act 2003

Objective: Competition, Protection of consumers interest & Power for all areas

- Creates liberal framework for power development
- Creates competitive environment
- Facilitates private investment
- Delicense generation
- Multiple Licensing in Distribution
- Rural Areas: Stand alone generation distribution delicenced

Need for the new legislation

- Requirement of harmonizing and rationalizing the existing laws
- Create competitive environment for benchmark competition
- Enhancing quality and reliability of service to consumer.
- Distancing regulatory responsibilities of Govt.
- Reform legislation by several States separately.
- Obviating need for individual States to enact their own reform laws.

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- Requirement of introducing newer concepts like
 Power trading, Open access, Appellate Tribunal etc.
- Special provision for the Rural areas.

Electricity Act 2003

- Stringent provision for controlling theft of energy
- Obligates states to restructure SEBs
- Mandates creation of Regulatory Commissions
- Tariff to be determined by Regulatory Commissions
- Open access in Transmission
- Open access in Distribution to be allowed by SERCs in phases
- Gradual phasing out of cross subsidies
- Trading a distinct licensed activity
- Promote development of Electricity market
- Appellate Tribunal for appeals against orders of CERC/SERCs

Electricity Act 2003

Rural Electrification: Relevant provisions of Electricity Act 2003

Section 4. The Central Govt. shall, after consultation with the State Govts. prepare and notify a national policy, permitting standalone systems(including those based on renewable source of energy and non-conventional sources of energy for rural areas

Section 2(63). "stand alone system " means the electricity system set up to generate power and distribute electricity in a specified area without connection to Grid

Restructured Model

- Objective: Introduce competition
- Unbundle different functions
- Treat electricity as a commodity
- Create markets for trading elctricity
- 'System operation' as 'neutral' operator
- Generators compete against each other
- Retail choice



Restructuring of SEBs

- Orissa I Genco I Transco and 3 Discoms
- Haryana I Genco, I Transco and 3 Discoms
- AP I Genco, I Transco and 3 Discoms
- UP 2 Genco, I Transco and 4 Discoms KESCO, KESCO NPCL
- Maharashtra I Genco, I Transco and I Discoms (BSES, REL)

India State Reform Acts- Common features

- Orissa (1995)
- Haryana (1997)
- Andhra Pradesh (1998)
- Uttar Pradesh (1999)
- Karnataka (1999)
- Rajasthan (1999)
- Delhi (2000)
- Madhya Pradesh (2000)
- Gujarat (2003)
- Kerala, Punjab, Tamil Nadu
- Smaller North Eastern states

Independent Regulatory Mechanism

- •Constitution of SERC
- •Powers of tariff fixation,
- Licensing, regulation or working of licensees,
 Performance standards etc. to SERC
- •Performance standards etc. to SEF

Reorganisation of SEB

- •TRANSCO as successor entity
- •Single buyer/ Multi buyer model
- •Separation of generation, transmission & distribution
- Powers of State Governments to give policy directions to SERCs. •Policy directions also on subsidy
 - •State Governments to compensate licensee affected by direction regarding subsidy

Indian Electricity Market (Post Deregulation)



Electricity Act, 2003

- De-licensing of generation
- Multi-buyer multi-seller electricity market
- Trading licensed activity.
- Non Discriminatory Open Access
- Development of Power Market

2003-08

- Unbundling of State Utilities
- Wholesale competition model
- Large no. of transactions Bilateral/OTC market
- Trading on Day-ahead and ToD

2008 onwards

- Power Exchanges commence
- Multilateral transactions
- Different products for portfolio management
- 24x7 Intra-day Real Time transactions

Overarching Regulatory Framework

CERC - 21 Regulations

- Open Access in Inter-State Transmission
- <u>Connectivity and General Network Access to</u> the inter-State Transmission System
- Measures to relieve Congestion
- Grant of trading licence
- Renewable Energy Certificate
- Indian Electricity Grid Code
- Sharing of ISTS Charges & Losses
- Intervening Transmission Facilities
- <u>Standards of Performance</u>
- Planning, Coordination and Development of Economic and Efficient ISTS by CTU

- Power Market
- Terms and Conditions of Tariff
- Power System Development Fund
- <u>Deviation Settlement Mechanism</u>
- Fees and Charges of RLDC
- Ancillary Services Operations
- Energy Savings Certificates
- <u>Communication in Power Sector</u>
- Planning of Transmission System
- Cross Border Trade of Electricity
- <u>Terms and Conditions for Tariff</u> <u>determination from RE Sources</u>

CEA - 8 Standards

REGULATIONS COMPLIANCE

- <u>Grid Standards;</u>
- <u>Connectivity to the Grid</u>
- Installation and Operation of Meters
- <u>Technical Standards for Connectivity of the</u> <u>Distributed Generation Resources</u>
- Safety and Electricity Supply

- Transaction of Business
- <u>Furnishing of Statistics, Returns &</u>
 <u>Information</u>
- <u>Technical Standards for Communication</u>
 <u>System in Power System Operation</u>

Grid Development in India



21st Century Indian Grid

Pan India Market: All India Economy & Efficiency

Optimal utilization of resources

Well Meshed Network

400 kV Backbone (~140,000 ckt kms)







765 kV network **Bulk transfer** through HVDCs **Robust Transmission** Pricing **High Capacity Corridors under** construction





Overarching Regulatory Framework

Ministry of Power Rules

- Electricity Rules
- Electricity (Promoting Renewable Energy Through Green Energy Open Access) Rules
- Electricity (Late Payment Surcharge & related matters) Rules
- Electricity (Promotion of Generation of Electricity from Must-Run Power Plant) Rules
- Electricity (Transmission System Planning, Development and Recovery of Inter-State Trans. Charges) Rules

CEA Standards

- Grid Standards
- Connectivity to the Grid
- Installation and Operation of Meters
- Technical Standards for Connectivity of the Distributed Generation Resources
- Technical Standards for Communication System in Power System Operation
- Safety and Electricity Supply
- Technical Standards for Construction of Electrical Plants and Electric Lines

CERC Regulations

- Open Access in Inter-State Transmission
- Grant of Connectivity, LTA and MTOA
- Measures to relieve Congestion
- Indian Electricity Grid Code
- Fixation of Trading Margin
- Intervening Transmission Facilities
- Standards of Performance of ISTS licensee
- Energy Savings Certificates
- Communication in Power Sector
- Cross Border Trade of Electricity
- Planning and Development of ISTS
- Fees and Charges of RLDC
- Terms and Conditions of Tariff
- Power System Development Fund
- Grant of trading license
- Sharing of ISTS Charges & Losses
- Tariff determination from RE Sources
- Power Market
- Ancillary Services
- Deviation Settlement Mechanism
- Renewable Energy Certificate
- Connectivity and General Network Access



NEED FOR GOVERNANCE OF ELECTRICITY

Electricity Grid is a manifestation of Human Society Human Society **Electricity Grid Grid Elements** Citizens Policy Makers & Planners Government System Operators Police & Security **Regulatory Institutions** Justice System

INDIA – Role of System Operators in Power Sector



POSSIBLE MODELS OF GOVERNANCE



INDIA – EVOLUTION OF POSOCO



India's Power sector Growth story -post Reforms







@ Estimated

Circuit km

Note: 1. Figures for the years 1947 & 1950 are as on 31st December. 2. Figures for the year 1955-56 & onward are as on 31st March.



Growth Story...looking back to leap forward...



Thank You



Resource Spread across India



Hydro - North-Eastern & Northern India; Coal - Central India

Renewables – Northern, Western and Southern India

Changing Generation Resource Mix towards 2030

ALL INDIA INSTALLED CAPACITY (MW)						
Resource	Mar 2023	Mar 2030	% Addition			
Hydro	42104	53860	28%			
PSP	4746	5350	13%			
Small Hydro	4944	18986	284%			
Solar PV	66780	292566	338%			
Wind	42633	99895	134%			
Biomass	10802	14500	34%			
Nuclear	6780	15480	128%			
Coal+ Lignite	211855	251683	19%			
Gas	24824	24824	0%			
Total	415469*	777144**	87%			
BESS	0	41650 (5-hr)				

*Excluding 2136 MW of Hydro imports from neighboring countries and 589 MW Diesel based capacity

**Excluding Hydro Imports of 5856 MW

Source: CEA Report On Optimal Generation Capacity Mix for 2030 (Ver 2.0) https://cea.nic.in/wp-

content/uploads/notification/2023/05/Optimal mix report 2029 30 Version 2.

0 For Uploading.pdf

Maximum Demand Met (GW)	~240#	334^
Total Generation Installed Capacity (GW)	428 [*]	777
Non-fossil Fuel Based Generation Installed Capacity (GW)	188*	500
Wind & Solar Installed Capacity (GW)	117*	393

2024

2030

As on 31st Dec 2023 as per Operational Data of Grid-India * As on 31st Nov'23 from CEA Installed Capacity Report ^ CEA Report on Optimal Capacity Mix 2030 (Version 2.0)

https://cea.nic.in/wp-

content/uploads/irp/2023/05/Optimal_mix_report_2029_30_Version_2.0_For_Uploading.pdf

Transmission Infrastructure gearing up towards 2030



Transmission Lines (≥220kV) - 4,81,326 ckm

- 765 kV: 54,672 ckm
- 400kV: 2,01,541 ckm
- 220kV: 2,05,738 ckm
- HVDC: 19,375 ckm
 - Transformation Capacity (≥220kV) : 12,25,260 MVA
- 765 kV: 284200 MVA
- 400kV: 447433 MVA
- 220kV: 460127 MVA
- HVDC: 33500 MVA
- 3 nos. of ±800kV HVDC Bipole (18 GW)
- 5 nos. of ±500kV HVDC Bipole (10.5 GW)
- 1 no. of ±320kV VSC HVDC (2 GW)
- 4 nos. of HVDC Back-to-Back (3 GW)
- 20 no. of Hybrid STATCOMs (11,350 MVAr)
- 4 no. of SVC (2500 MVAr)
- 48 nos. FSC/TCSC

Transmission System Augmentation Strengthening Integration of over 500 GW Renewables by 2030

- Additional requirement of Inter State Transmission System by 2030 for 66.5 GW Renewable Energy Zones (REZs)
 - Transmission Lines: 50,890 ckm
 - o Transformation Capacity: 433,575 MVA
- 37 GW wind power auction trajectory announced till 2030
 - \odot Evacuation system of off-shore wind power has been identified for 10 GW
- o Green Hydrogen Mission
 - o 5 MMT per annum by 2030
- Cross Border Interconnections
 - o >5000 MW additional capacity planned



Source: CEA



2 nos. of ±800kV HVDC Bipole and 3 nos. of ±350kV VSC HVDC Hybrid STATCOMs, SVCs also planned

Distribution Reforms

Promotion of Agricultural Solar Pumps

- o PM-KUSUM (Pradhan Mantri Kisan Urja Suraksha evam Utthaan Mahabhiyan) Scheme
- Unnat Jyoti by Affordable LED for All (UJALA) Programme
 - $\,\circ\,$ LED bulbs, LED tube lights and energy efficient fans to replace conventional and inefficient variants
- Street Lighting National Programme (SLNP)
 - $\,\circ\,$ Smart and energy efficient LED street lights across India
- Shifting of agricultural power consumption to solar hours
 - o Reliable power supply to farmers during daylight hours
- Revamped Distribution Sector Scheme (RDSS) nationwide Smart Meter program under implementation

 $\,\circ\,$ 43 million smart meter contracts awarded since the start of 2023



Resource Adequacy



- Increasing non-solar peak
- Limited support from wind during non-solar hours
- Cloud cover, sandstorm
- RE generation loss due to fault ride through issues
- Resource droughts
 - Long duration storage, quick starting thermal
- Adequacy of reserves vital to handle contingencies

Assessment of Reserve Requirement

Type of	Inter-state	Intra state	Total All	
reserve	level	level	India level	
	MW	MW	MW	
Secondary	3788	3211.6	7000	
Tertiary	3788	8887.6	12676	
Total	7576	12099.2	19676	

Growing Need for Flexibility - Increasing All India Demand Ramp



Flexibility Requirement



CEA: Flexibilization of Coal-Fired Power Plants (Tech. min upto 40 %) Phase 1: July,2024-Jun,2026 : 90 Units, Phase 2: July,2026-Jun,2028 : 160 Units Phase 3: July,2028-Dec,2029 : 143 Units, Phase 4: Jan,2030-Dec,2030 : 196 Units

Growing Need for Flexibility – Cloud Covers and Increase in Extreme Weather Events



- Solar generation loss during peak solar hour due to cloud cover
- Approx. 8000 MW solar generation reduced within I hour.
- After 13:00 hrs, multiple transient faults occurred in RE complex



Flexibility Providers – Gas and Hydro Based Generation



- Flexibility from Gas Generation constrained by availability of Gas !!
- Limited flexibility in Off-grid Gas Stations; Limited flexibility in gas stations where open cycle operation is not possible



Flexibility from Hydro Generation is highly seasonal !!

Flexibility Providers - Coal/Lignite fired Generation



Market Structure – Access & Contracts delinked



Power System Resilience – Climate Change Induced Events

- Periodic mock drills for system restoration and operation of backup control centres
- Decongesting large RE pooling stations in cyclone prone areas at transmission planning stage
- Feedback for ensuring provision for start-up power from low voltage feeders at large generating station
- Reconfiguration of transmission system for flexibility under different operating conditions
- Creation of war-rooms during disaster
- Cyber security







Clean Energy Transition – Way Forward

S. No.	Voltage & Frequency Support	New behavior of the Power System	
1.	Increasing Rate of Change of Frequency (RoCoF)	Identifying power system restoration services near RE rich areas	
2.	Decreasing nadir frequency	Reduced fault currents, LCC commutation failures, Fault ride through failures etc.	
3.	Excessive frequency deviations	Decreased damping	
4.	Static reactive power balance	Resonances due to cables and PE	
5.	Dynamic reactive power balance	Sub-synchronous control interaction	
6.	Larger voltage dips	Control of bi-directional flows	
7.	Ramp management / Flexibility		
8.	Portfolio management, day-ahead resource adequacy, unit commitment		
9.	Estimation of generation reserves		

Bulk of essential reliability services such as inertia, frequency and voltage control, system restoration support, power oscillation damping, short-circuit power, etc. being provided by conventional generation sources

With transition to a high renewables system, VRE plants need to be equipped to provide these essential grid services

Thank You

